

## Message Text

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ACTION NEA-10

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07  
L-03 NSAE-00 PA-01 PRS-01 SP-02 SS-15 NSCE-00  
SSO-00 USIE-00 INRE-00 OMB-01 TRSE-00 /047 W  
-----049575 310827Z /23

O R 310705Z DEC 77  
FM AMEMBASSY NEW DELHI  
TO SECSTATE WASHDC IMMEDIATE 8392  
AMEMBASSY TEHRAN IMMEDIATE  
INFO AMEMBASSY COLOMBO  
AMEMBASSY DACCA  
AMEMBASSY ISLAMABAD  
AMEMBASSY KABUL  
AMEMBASSY KATHMANDU  
CINCPAC  
AMCONSUL BOMBAY  
AMCONSUL CALCUTTA  
S/AMCONSUL MADRAS 7231

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CINCPAC FOR POLAD

TEHRAN FOR PRESIDENTIAL PARTY

REF: NEW DELHI 18488

E.O. 11652: NA  
TAGS: PINT, IN  
SUBJECT: CONGRESS PARTY TEETERS ON THE BRINK ON NEW YEAR'S EVE

1. ON THE EVE OF THE JANUARY 1-2 "NATIONAL CONVENTION  
OF CONGRESSMEN" CALLED BY MRS. GANDHI'S SUPPORTERS, THE  
CONGRESS PARTY REMAINS IN TURMOIL, WITH A FINAL,  
DEFINITIVE SPLIT INTO TWO SEPARATE PARTIES A GOOD  
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POSSIBILITY. A DE FACTO SPLIT OCCURRED IN THE PARTY'S  
SENIOR LEADERSHIP IN DECEMBER 27 WHEN SEVEN PRO-INDIRA  
MEMBERS OF THE 21-MEMBER CONGRES WORKING COMMITTEE (CWC)  
RESIGNED FROM THE COMMITTEE. (MRS. GANDHI HERSELF HAD  
RESIDNED FROM THE CWC ON DECEMBER 18.) THE 13 REMAINING  
MEMBERS ARE IN THE CAMP OF CONGRESS PRESIDENT BRAHMANADA  
REDDY AND PARLIAMENTARY PARTY LEADER CHAVAN. REDDY HAS

NOT YET ACCEPTED THE RESIGNATIONS OF MRS. GANDHI AND THE SEVEN OTHERS, MOST OF WHOM ARE POLITICAL LIGHT-WEIGHTS WITH LITTLE FOLLOWING IN THEIR HOME STATES, PERHAPS IN THE HOPE OF AVOIDING AN OUTRIGHT BREAK.

2. HOPES FOR A RECONCILIATION BETWEEN THE WARRING FACTIONS SEEM DIM AT THIS POINT. REDDY AND CHAVAN ON DECEMBER 27 STRONGLY CONDEMNED THE "CONVENTION" AS AN "ANTI-PARTY MANEUVER" AND A "CAMOUFLAGE FOR AN ATTEMPT TO SPLIT THE PARTY FOR PERSONAL AND FACTIONAL ENDS." THEY DIRECTLY ACCUSED MRS. GANDHI OF TRYING TO REASSERT HER DOMINATION OVER THE CONGRESS AND "TO CONVERT IT INTO A CAPTIVE ORGANIZATION." REDDY AND CHAVAN CALLED UPON ALL CONGRESSMEN TO BOYCOTT THE "CONVENTION" SO AS TO PREVENT THE PARTY FROM BECOMING A "PLAYTHING IN THE HANDS OF AN INDIVIDUAL." HINTS FROM LEADERS OF THE REDDY"CHAVAN FACTION THAT THOSE ATTENDING THE JANUARY 1-2 MEETING WOULD FACE DISCIPLINARY ACTION MAY NOW BE IMPACTING ON MANY WAVERING CONGRESSMEN. REPORTS FROM STATE CAPITALS INCREASINGLY INDICATE THAT MANY CONGRESSMEN WILL NOT ATTEND THE "CONVENTION." EVEN IN MRS. GANDHI'S HOME STATE OF U.P., LONG CONSIDERED HER ONE SAFE STRONGHOLD, A SIZEABLE CHUNK OF CONGRESS ELDERS HAVE REVOLTED AGAINST THE "CONVENTION" AND HAVE URGED PARTY FIGURES TO BOYCOTT IT. THERE ARE ALSO SIGNS THAT THE PRO-INDIRA FACTION ITSELF MAY BE DIVIDING OVER THE IDEA; MRS. GANDHI LOYALIST AND U.P. CONGRESS STRONGMAN LIMITED OFFICIAL USE

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KAMALAPATI TRIPATHI RECENTLY SOFT-PEDALED THE "CONVENTION" IDEA, SAYING THAT IT WAS ONLY INTENDED AS A "SEMINAR" TO DISCUSS THE JANATA GOVERNMENT'S FAILURES. HIS "SOFT" APPROACH PRODUCED CRITICISM FROM THE HAWKS IN MRS. BANGHI'S CAMP, WHO SEEM BENT ON OPEN CONFRONTATION WITH THE REDDY/CHAVAN LEADERSHIP.

3. DESPITE THE LUKEWARM RESPONSE TO THE INVITATIONS, MRS. BANDHI'S LOYALISTS ARE FORGING AHEAD WITH THE "CONVENTION". IN AN OBVIOUS BID TO STEM WEAKENING RESOLVE WITHIN HER FACTION, THE FORMER PM HERSELF ON DECEMBER 30 ATTENDED AND TOOK CHARGE OF THE STERRING COMMITTEE MEETING WHICH IS DRAWING UP PLANS FOR THE SESSION. BY DOING SO, SHE MADE IT CLEAR THAT THE IDEA IS HERS AND THAT SHE IS DETERMINED TO SEE IT THROUGH.

4. AS A TUMULTUOUS 1977 DRAWS TO A CLOSE, THE CONGRESS PARTY WHICH SEEMED SECURITY IN PLACE AT ITS OUTSET IS IN DISARRAY. YET IF 1977 WAS A BAD FOR THE CONGRESS, 178 PROMISES TO BE LITTLE BETTER.  
GOHEEN

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## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLITICAL STABILITY, PARTY SCHISMS  
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**Decaption Note:**  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Type:** TE  
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**Review Markings:**  
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